## Scrap Your Fears About Food Waste Regulations: Preparing for SB1383

League of California Cities
Annual Conference

Nicole Enright
Associate Program Manager



# WELCOME





#### Non-Profit, Non-Partisan & Here to Help

- ILG is the non-profit training and education affiliate of three statewide local government associations
- Together with our affiliates, we serve over 2,500 local agencies – cities, counties and special districts
- We provide practical and easy-to-use resources so local agencies can effectively implement policies on the ground









#### **ILG's Programs & Services**



Leadership & Governance

Civics Education & Workforce

Public Engagement

Sustainable & Resilient Communities



**Services** 

Education & Training

Technical Assistance

Capacity Building

Convening

Our mission is to help local government leaders navigate complexity, increase capacity & build trust in their communities



#### **ILG Recycling Resource Center**



#### **CONNECTING THE DOTS**

Recycling, Climate and Economic Development



Resources, webinars and case examples to help your agency expand your programming and build additional infrastructure:

- Funding and Financing Recycling Infrastructure
- Planning and Siting Recycling Infrastructure
- Commercial Recycling

ca-ilg.org/recycling-resource-center



#### **Today's Presenters & Subject Matter Experts**



Nicole Enright
Associate Program Manager
Institute for Local Government







Jennifer Chong
Public Works Program Manager
City of Half Moon Bay







- Understand how the regulations of SB 1383 will impact your city services and delivery.
- Learn promising practices about how to develop, create, and implement local programs to reach the statewide goals to reduce organic waste.

#### **Setting the Stage**

Organic waste reduction and recycling in the context of...

A global pandemic

Devastating wildfires

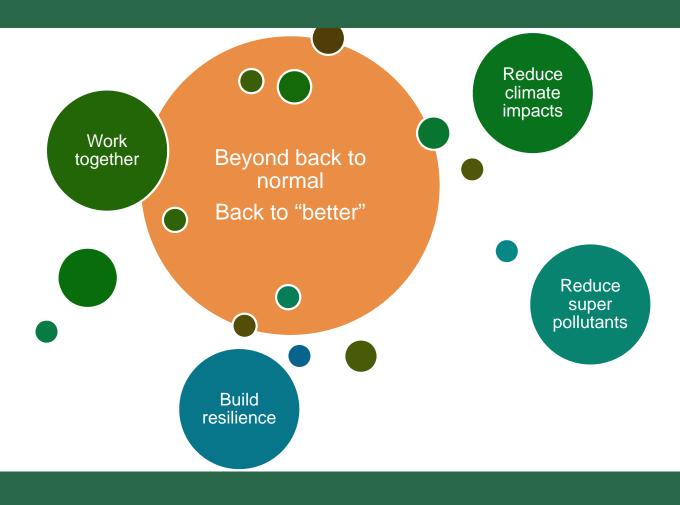
Climate impacts

Economic downturn

Uncertainty...and more



#### **Setting the Stage**



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# California's Super-Pollutant Reduction Strategy

An Overview of SB 1383's Organic Waste Reduction Requirements

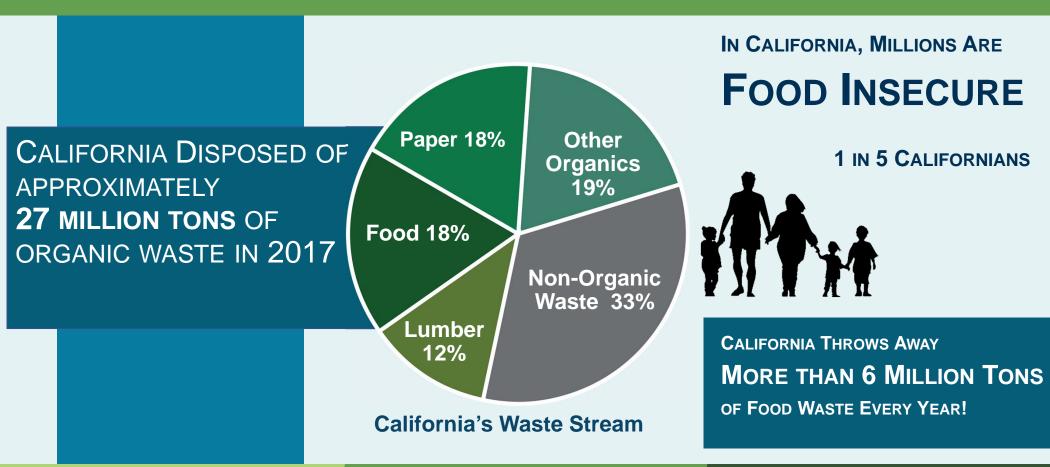








#### Organic Waste Is the Largest Waste Stream in California





#### CLIMATE CHANGE NEGATIVELY IMPACTS CALIFORNIA

**Landfilled Organic Waste Emits** 

# Methane Gas— A Super Pollutant

More Powerful than C02

Methane Gas Contributes to Climate Change in California







DROUGHT

Cal Recycle 🤣

AGRICULTURE INDUSTRY IN THE

CENTRAL VALLEY AN ESTIMATED \$2.7 BILLION & 20,000 JOBS

## SB 1383 Requirements

2020

50% REDUCTION IN LANDFILLED ORGANIC WASTE

(11.5 Million Tons Allowed Organic Waste Disposal)

2022

REGULATIONS TAKE EFFECT

2025

75% REDUCTION IN LANDFILLED ORGANIC WASTE (5.7 Million Tons Allowed Organic Waste Disposal)

2025

20% RECOVERY OF CURRENTLY DISPOSED EDIBLE FOOD FOR HUMAN CONSUMPTION



#### **New Statewide Programs to Reduce Super Pollutants**

## Food & Organics Waste Collection



**Edible Food to Food Insecure** 



**New and Expanded Recycling** 



**Recycled Organics Products** 



Lower GHGs = 1.7 million fewer cars a year



# **SB 1383 Key Jurisdiction Dates**

#### 2022



Provide Organics Collection Service to All Residents and Businesses



Establish Edible Food Recovery Program



Conduct Education and Outreach



**Procurement** 



**Capacity Planning** 

2024



Starting January 1, 2024 Jurisdictions must take action against non compliant entities



# **Jurisdiction Responsibilities**





# LOCAL GOVERNMENT ROLES AND RESPONSIBILITIES

SB 1383 doesn't just apply to waste management and recycling departments.

Every local department plays a role in SB 1383 implementation.





# JURISDICTION REQUIREMENTS



Provide organics collection service to all residents and businesses

#### **Organic Waste Collection Services**



# Three-Container "source separated" Collection Service

- Organics prohibited from black container
- All organic waste segregated for collection and recycling



#### **Two-Container Collection Service**

- One container for collection of segregated organic waste
- One container for collection of mixed waste (subject to 75% organic content recovery standard)



#### **One-Container Collection Service**

- One container for collection of mixed waste (subject to 75% organic content recovery standard)
- Minimum contamination monitoring and reduction requirements
- Collection waivers authorized for certain documented circumstances

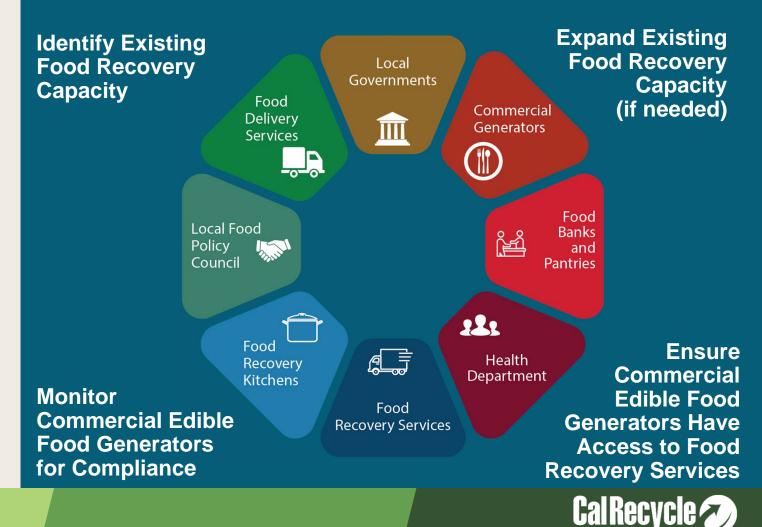


#### EDIBLE FOOD RECOVERY PROGRAM



**Establish Edible Food Recovery Program** 

#### JURISDICTION REQUIREMENTS



# EDUCATION REQUIREMENTS



**Conduct Education and Outreach to Community** 

#### JURISDICTION REQUIREMENTS

Annually educate all organic waste generators, commercial edible food generators, and self-haulers about relevant requirements

Jurisdictions must provide print or electronic communication.







Jurisdictions May Supplement with Direct Communication.





Appropriate educational material must be provided to linguistically isolated households



# **Model Signage**





Signage for AB 827 (2019) and SB 1383: <a href="https://www.calrec">https://www.calrec</a>

https://www.calrec ycle.ca.gov/Recycle /Commercial/Orga nics/PRToolkit/



# PROCUREMENTS REQUIREMENTS



Procure Recycled and Recovered Organic Products

#### **JURISDICTION REQUIREMENTS**

#### **COMPOST, RNG & ELECTRICITY**

Minimum Procurement

# PAPER PROCUREMENT REQUIREMENTS

- Recycled Content
- Recyclability





# Construction & Landscaping Requirements



Recycling organic waste commingled with C&D debris, to meet CalGreen 65% requirement for C&D recycling in both residential and non-residential projects

Model Water Efficient Landscape Ordinance (MWELO) requirements for compost and mulch application.





# INFRASTRUCTURE REQUIREMENTS



Evaluating Current Infrastructure and Planning New Compost and AD Facilities and Edible Food Recovery









# INSPECTION AND ENFORCEMENT REQUIREMENTS



Monitor Compliance and Conduct Enforcement

#### **JURISDICTION REQUIREMENTS**

Ordinance 2022



Adopt an Ordinance (Enforceable Mechanism)

Including Enforcement Compliance Monitoring & Education 2022-2024



Annual Compliance Reviews, Route Reviews, Inspections

**Educate Violators** 

Compliance Monitoring & Enforcement 2024



Annual Compliance Reviews

Route Reviews, Inspections,

Notice of Violations,

Penalties for Violators



# JURISDICTION ENFORCEMENT REQUIREMENTS



# Must Have Enforcement and Inspection Program that Includes:

- Annual Compliance Review
  - Commercial Businesses that Generate ≥ 2 Cubic Yards/week
  - Verify Businesses are:
    - Subscribed to Service or Self-hauling
- 2 or 3 Container Collection Service: Route Reviews of Commercial/Residential Areas to Verify Service and Inspect for Contamination
- Single Unsegregated Collection Service: Verify Businesses are subscribed to a service that is Transporting Contents to a High Diversion Organic Waste Processing Facility

Requirements Harmonize with AB 1826 and Don't Establish a Minimum Quantity of Physical Inspections



# JURISDICTION ENFORCEMENT REQUIREMENTS ON COMMERCIAL FOOD GENERATORS



# **Must Have Enforcement and Inspection Program that Includes:**

- Inspections to verify:
  - Edible food Recovery arrangements
- Tier 1 Commercial Edible Food Generators by 2022
- Tier 2 Commercial Edible Food Generators by 2024

Commercial Edible Food Generator Inspections Can Be Combined with Existing Mandatory Inspections



# SB 1383 IN ACTION JURISDICTION REQUIREMENTS



Maintain Records and Report to CalRecycle

#### **Recordkeeping Requirements:**



Organic Collection Services



Hauler Program



Contamination Minimization



Waivers



Education & Outreach



Edible Food Recovery Program



Recycled Organic Waste Procurement



Recycled
Paper
Procurement



Commercial Edible Food Generators



Jurisdiction Inspection & Enforcement





### STATE ENFORCEMENT



#### CALRECYCLE OVERSIGHT (BEGINS IN 2022)



#### **Authorize Waivers**

- Low Population
- Rural Areas

## **Emergency Circumstances**

#### **Oversee and Monitor**

- State Agencies and Facilities
- Local Education Agencies



# Oversee and Monitor for Compliance

#### **Jurisdiction Review**

- Conduct joint inspections with jurisdictions
- Review Implementation Record



#### If Violations

- Issue Notices of Violation
- May Authorize Corrective Action Plan
- Allows up to 24
  months to
  address barriers
  outside of a
  jurisdiction's
  control



# **Model Implementation Tools**

https://www.calrecycle.ca.gov/organics/slcp/education











#### **Statewide Public Education Campaign**

#### Goals

- Increase Recycling Rate
- Clean Up Recycling System
- Making Organics Recycling Routine

#### Deliverables

- Research
- Messaging and Branding
- Translation
- Assistance to Jurisdictions

#### **Funding**

 3-Year contract for up to \$15.9 Million



#### **Market Development Opportunities**

Greenhouse Gas Grant & Loan Programs

Recycling Market Development Zone (RMDZ) Program

Partnership with the Governor's Office of Business and Economic Development









https://www2.calrecycle.ca.gov/Listservs/ Subscribe/152



https://www.calrecycle.ca.gov/organics/slcp



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# SB1383 Case Study: City of Half Moon Bay

Jennifer Chong
Public Works Program Manager



# Jurisdiction Responsibilities



# About Half Moon Bay



• **Population:** ~ 13,000

• **Businesses:** ~ 1,100

• Waste Hauler: Republic Services

Franchise Agreement: 10-year with a 5-year extension, at City's option

• Franchise Agreement Start Date: April 1, 2018

# Highlights of Franchise Agreement

- Established a rate structure that incentivized diversion
  - > Base service includes minimum level of garbage, recycling and compost
- Added food scraps to compost waste collection
- Included new carts with graphic labeling with color requirements
- Expanded reporting and outreach requirements

# Success Through Rate Structures: Single-Family Dwellings



Provide organics collection service to all residents and businesses

#### One rate, three streams

- Rate based on garbage cart size
- Garbage options: 20, 32, 64 gallon
  - ➤ Default is 64-gal recycling, 96-gal organics



# Success Through Rate Structures: Multi-Family Dwellings



Provide organics collection service to all residents and businesses

#### All-inclusive base level service

- Garbage service includes...
  - ➤ 20-gallon organics per MFD unit\*
  - 32-gallon recycling per MFD unit\*
- Recycling free up until 10 CY Debris Boxes
- Additional organics cost \$



<sup>\*</sup>Services can be combined into larger bin

# Success Through Rate Structures: Commercial Businesses



Provide organics collection service to all residents and businesses

#### All-inclusive base level service

- Garbage service includes...
  - 32-gallon organics
  - 96-gallon recycling
- ➤ Recycling free up until 10 CY Debris Boxes
- Additional organics cost \$





# New Carts and Refurbished Bins





# Cart and Bin Labeling





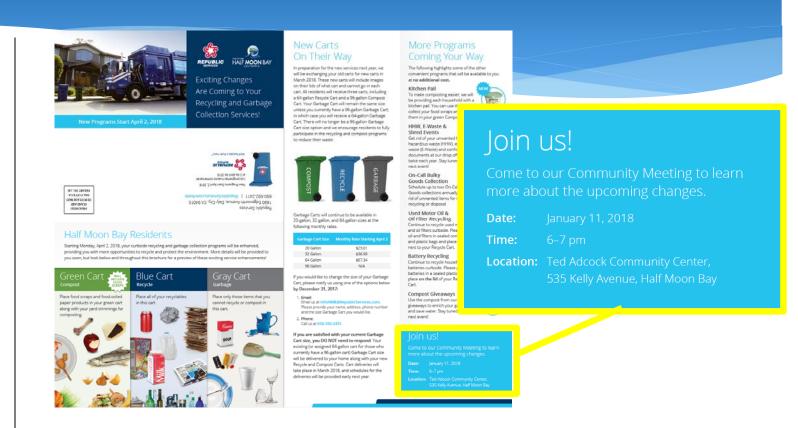
Conduct education and outreach to community





**Conduct education and** 

outreach to community



**Bilingual Mailers and Community Meetings** 



Conduct education and outreach to community



**Post Implementation Workshops** 



outreach to community





**Bi-lingual Brochures** 



Conduct education and outreach to community







**Bi-lingual Posters** 

# Securing Capacity for Recycling and Compost



Evaluating current infrastructure and planning new compost and AD facilities and edible food recovery

- RFP required identification of disposal and processing facilities for recycling and organics
  - > Ownership or signed agreement with facility
  - > Compliance with all rules, regulations, and laws
  - ➤ Ability to accept 100% of material generated from jurisdiction

## Procurement



Procure recyclable and recovered organic products

- Franchise Agreement includes two, 15-yard compost giveaways per year
- City adopted a Sustainable Purchasing and Operations Policy in September

# Compliance and Enforcement



Monitor compliance and conduct enforcement

- City working on adopting the ordinance using CalRecycle models
- Leverage Franchise Agreements to support implementation and enforcement

# Food Recovery Programs



- County of San Mateo currently piloting food recovery programs
- County Contact: Jack Johnson, Senior Sustainability Specialist,

jejohnson@smcgov.org

## **Contact Information**



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# Scrap Your Fears About Food Waste Regulations: Preparing for SB1383

October 2020



We'll handle it from here.™

## Key Recycling Legislative Milestones

#### 1989 AB 939 (Sher) sets a diversion rate of solid waste from landfills at:

- 25% by 1995
- 50% by 2000

#### 2011 AB 341 (Chesbro) sets a recycling rate of solid waste from landfills at:

- 75% by 2020
- Requirés businesses to arrange for recycling services

#### 2014 AB 1826 (Chesbro) requires:

- Local governments to adopt an organic waste recycling program
- Generators of organic waste to arrange recycling services by 2019

#### AB 1594 (Williams) eliminates:

- Diversion consideration for green waste as alternate daily cover
- Effective January 1, 2020

#### 2016 SB 1383 (Lara) sets a diversion rate of organic waste from landfills at:

- 50% by 2020
- 75% by 2025
- CalRecycle estimates more than \$21 billion to implement

## Update on Achieving Recycling Milestones



# What Happened? Major Structural Changes in the Recycling Marketplace

#### **Changes in the Stream**

Newsprint has declined from 18 million tons in 2000 to only 2 million tons in 2015.







#### **Material Light-weighting**

It takes twice as much effort to recycle 1 ton of plastic bottles in 2015 as it did in 2000.

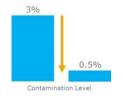




2015

#### China Sword (2018)

Total ban of recyclable imports in 2020- US lost 1/3 of our recycling markets – Processing cost double



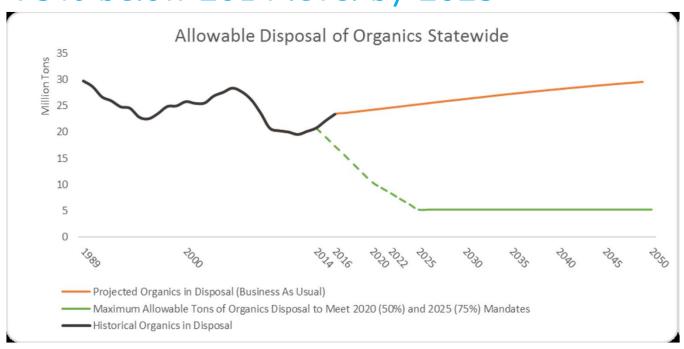


#### **Commodity Markets Crash**

Mixed paper is down 95%, corrugated cardboard is down 70%. Glass has negative value.



# SB 1383 Disposal Baseline and Targets\*: 50% below 2014 level by 2020 75% below 2014 level by 2025



# What Will Happen? An Unfunded Mandate has Created a Looming Problem

- Achieving California's organic waste diversion goals will require \$41 B to implement SB 1383 Organics diversion goals
- \$400 million per year over the next 10 years (\$4 billion) for infrastructure/processing upgrades and markets:
- Local garbage rates triple!!!

Currently, no funding source has been identified.

# Funding Sources for Recycling Renewal Key Objectives.

- Funding Must Be Adequate To Support State Imposed Recycling Mandates
- Offset Increased Recycling Costs and Declining Commodity Prices
- Fund Upgrades to Recycling Infrastructure and Markets
- Stable Long-Term Funding Source

#### Conclusion – Action Needed!

Without a stable state funding source, California will not meet the stateimposed recycling and GHG reduction goals!

- \$400,000,000 Annually for 10 Years
- COVID 19 and Worst Wildfire Season on Record
- Shared Responsibility We can only do this if we work together!
- Recycling is Imperative... But, No Longer Free









## City of Stockton Contract – It Can Be Done!

- Republic held contract since 1981/Extension Due
  - Escalator of 50% CPI fell far short of cost recovery
  - City Switched billing led to 15% bad debt on garbage bill
  - Recycling Market collapse Regional recycler went from paying \$40/ton in 2017 to charging \$110/ton in 2019
  - Contamination a major issue
  - SB 1383

### City of Stockton Contract Terms

- Roughly a 30% Increase
- Commercial Base Rate includes 1 Cu/Yd Recycling /96 Gallon Organics
   Automatic Compliance
- Contract Covers SB 1383 Obligation Except:
  - Local Enforcement/Procurement/edible Food Recovery
- Increased Contamination Monitoring Budget
- ❖ Bad Debt Costs Millions \$\$\$ Tax Lien
- Residential/Commercial Bin Replacement
- Contamination Fee BUT...Heavy Focus On Education/Front End Contamination
- ❖ Reasonable Annual Increase



#### We'll handle it from here.™

#### **THANK YOU!**

#### **Chuck Helget**

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## **Group Discussion**



What does COVID-19, wildfires, climate impacts and other uncertainty mean for organic waste recycling?



How is your agency responding?



What are the opportunities you see?



## **Contact Info for Today's Speakers**



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# THANK YOU!



