



# Policy Role in Land Use Planning

**Eric Nelson**  
Planning Commissioner  
City of Dana Point

**Mark Teague, AICP**  
Managing Principal  
PlaceWorks

**New Mayors & Council Members Academy**

January 19, 2023


**IMAGINE...AT YOUR FIRST MEETING**





# A BRIEF INTRODUCTION TO PLANNING

Seeing the future is hard  
The public believes the future is now  
All planning is local





# **TOOLS OF THE TRADE**

**GENERAL PLAN  
SPECIFIC PLANS**

**ZONING**

**OTHER REGULATIONS & TOOLS**

**CEQA**

# GENERAL PLAN

- Vision for the City
- Mostly very long term
- Expensive to change
- Not very nimble
- Becoming Less General





# REQUIRED GENERAL PLAN ELEMENTS

1.Land Use

2.Circulation

3.Open Space

4.Conservation

5.Housing

6.Noise

7.Safety

Depending on Circumstances

1.Environmental Justice

2.Air Quality



# EXAMPLES OF “OPTIONAL” ELEMENTS

- Parks and Recreation
- Sustainability
- Public Health
- Economic Development
- Public Facilities and Services
- Implementation



# SPECIFIC PLANS

**Implements the goals and policies of the General Plan for a specific area**

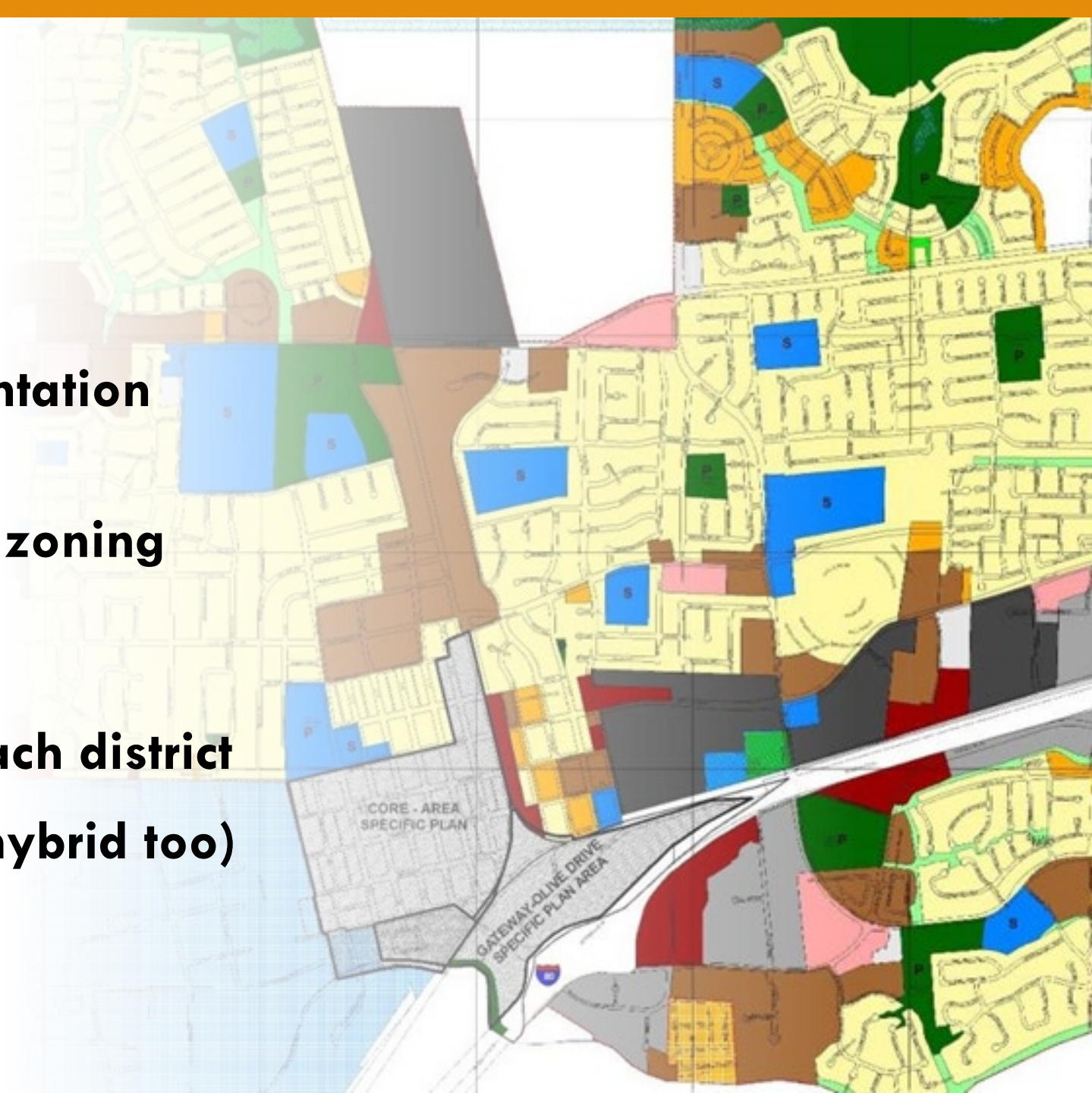
**Contains standards for land use densities, streets, and other public facilities in greater detail than the general plan map and text**



# ZONING

*The pointy end of the stick.*

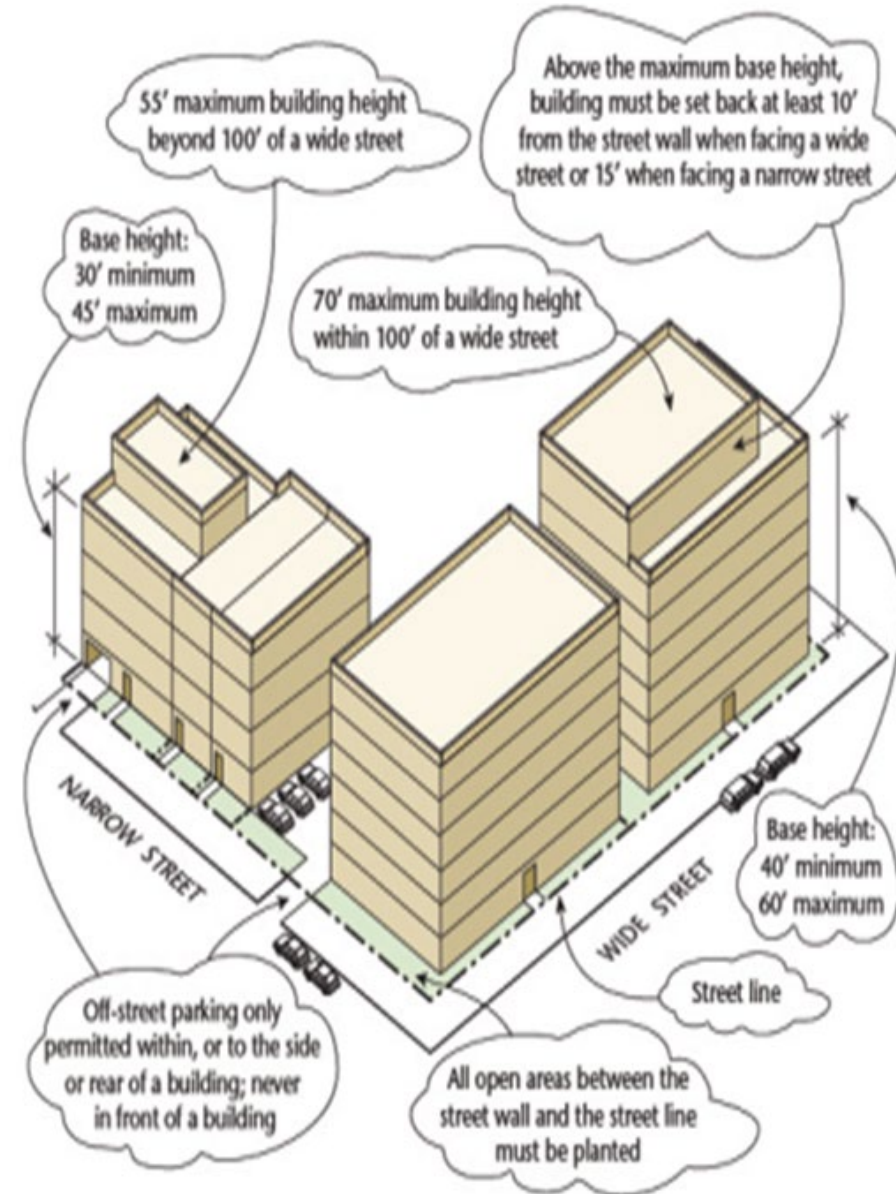
- **The General Plan's implementation tool**
- **Divides the city into various zoning districts**
- **Identifies different land uses permitted and allowed in each district**
- **Euclidian and Form-Based (hybrid too)**



# EUCLIDIAN ZONING

## Establishes Detailed Standards

- Building uses
- Building size (height, lot coverage and setbacks)
- Landscaping
- Signs and billboards
- Parking requirements
- Other performance standards



# FORM-BASED ZONING

## Establishes Detailed Standards

- Building uses
- Building size (height, lot coverage and setbacks)
- Landscaping
- Signs and billboards
- Parking requirements
- Other performance standards

Key				
--- ROW/ Building Site Line	Encroachment Area			
<b>H. Frontages</b>				
Private Frontage Type <sup>1</sup>	Front	Side St.	Standards	
Forecourt	A	A	40.14.090.H	
Steps to Building Entry	A <sup>2</sup>	A <sup>2</sup>	40.14.090.J	
Terrace	A	A	40.14.090.K	
<sup>1</sup> Allowed types further refined by building type standards.				
<sup>2</sup> Only within 50' of street corner.				
<b>J. Signage</b>				
Sign Type	Max. Signs	Standards		
Yard/Porch <sup>1</sup>	1 per building	40.14.110.G		
Projecting <sup>1</sup>	1 per business	40.14.110.H		
Awning/Canopy <sup>1</sup>	1 per business	40.14.110.I		
Wall <sup>1</sup>	1 per building	40.14.110.J		
Window	1 per business	40.14.110.L		
Sign on Building	1 per building	40.14.110.N		
<sup>1</sup> Only within 50' of street corner.				
<b>Key</b> A = Allowed X = Not Allowed				

## Main Street-Medium (MS-M)

40.13.120 Main Street-Medium



### A. Intent

A walkable, vibrant district of medium footprint, moderate-intensity mixed-use buildings and housing choices from Main Street Buildings to Courtyard Buildings and Townhouses, supporting and within short walking distance of neighborhood-serving ground floor retail, food and services, including indoor and outdoor artisanal industrial businesses.

The following are generally appropriate form elements in this zone:

### Medium Building Size

- Primarily Attached Buildings
- Medium Building Site Width
- Medium Building Footprint
- Small-to-None Front Setbacks
- Small-to-None Side Setbacks
- Up to 4 Stories; Up to 5 stories, see Figure 40.13.070.A (Zoning Map).
- Min. 14' Ground Floor Ceiling Height
- Forecourts, Shopfronts, Terraces, Galleries, Arcades

### B. Sub-Zone(s)

None

*General note: The image above is intended to provide a brief overview of this form-based zone and is illustrative.*

# OTHER TOOLS

- OBJECTIVE DESIGN STANDARDS
- SUBDIVISION REGULATIONS
- CONDITIONAL USE PERMITS
- DEVELOPMENT PERMITS
- SPECIAL OVERLAYS
- VARIANCES

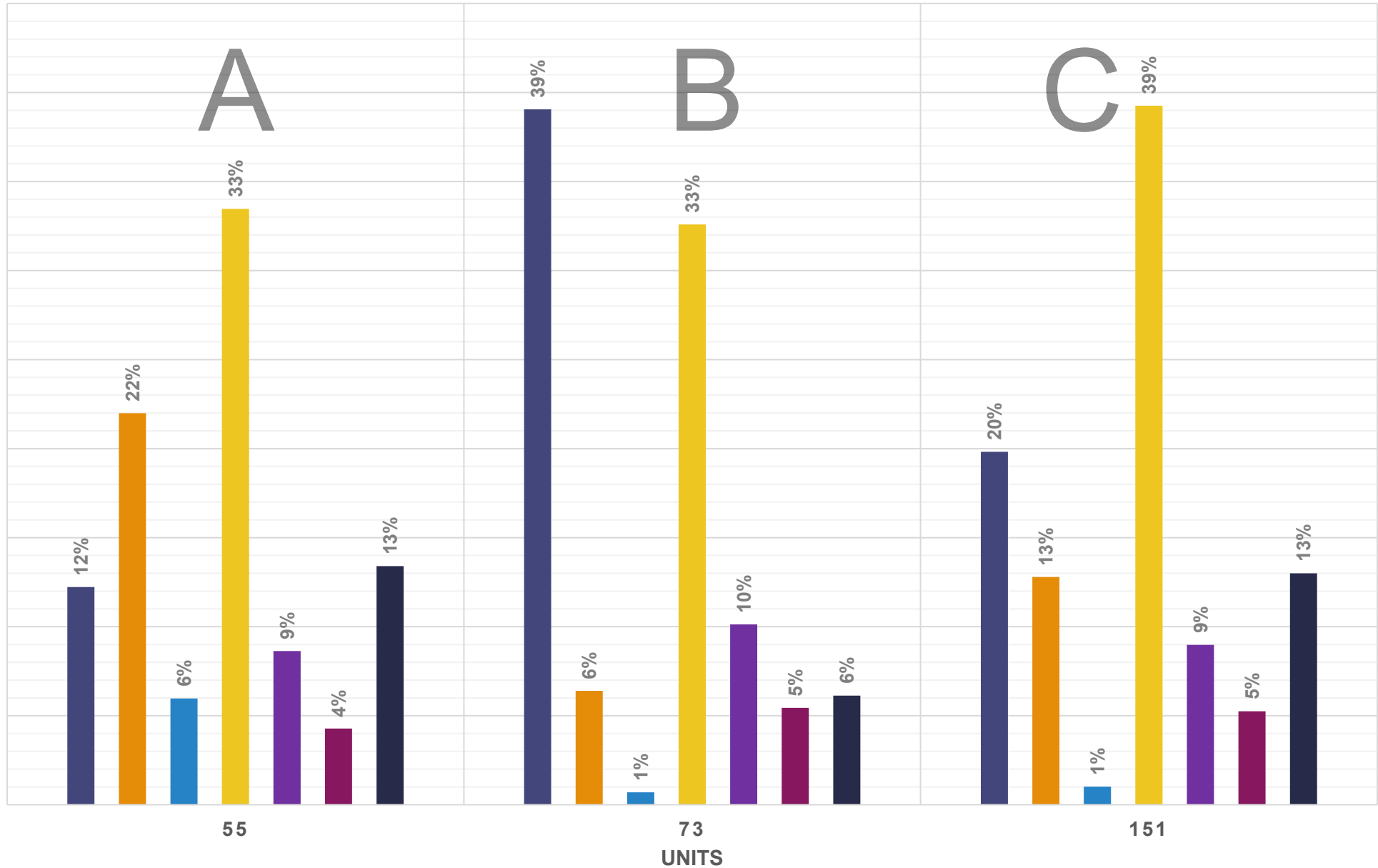






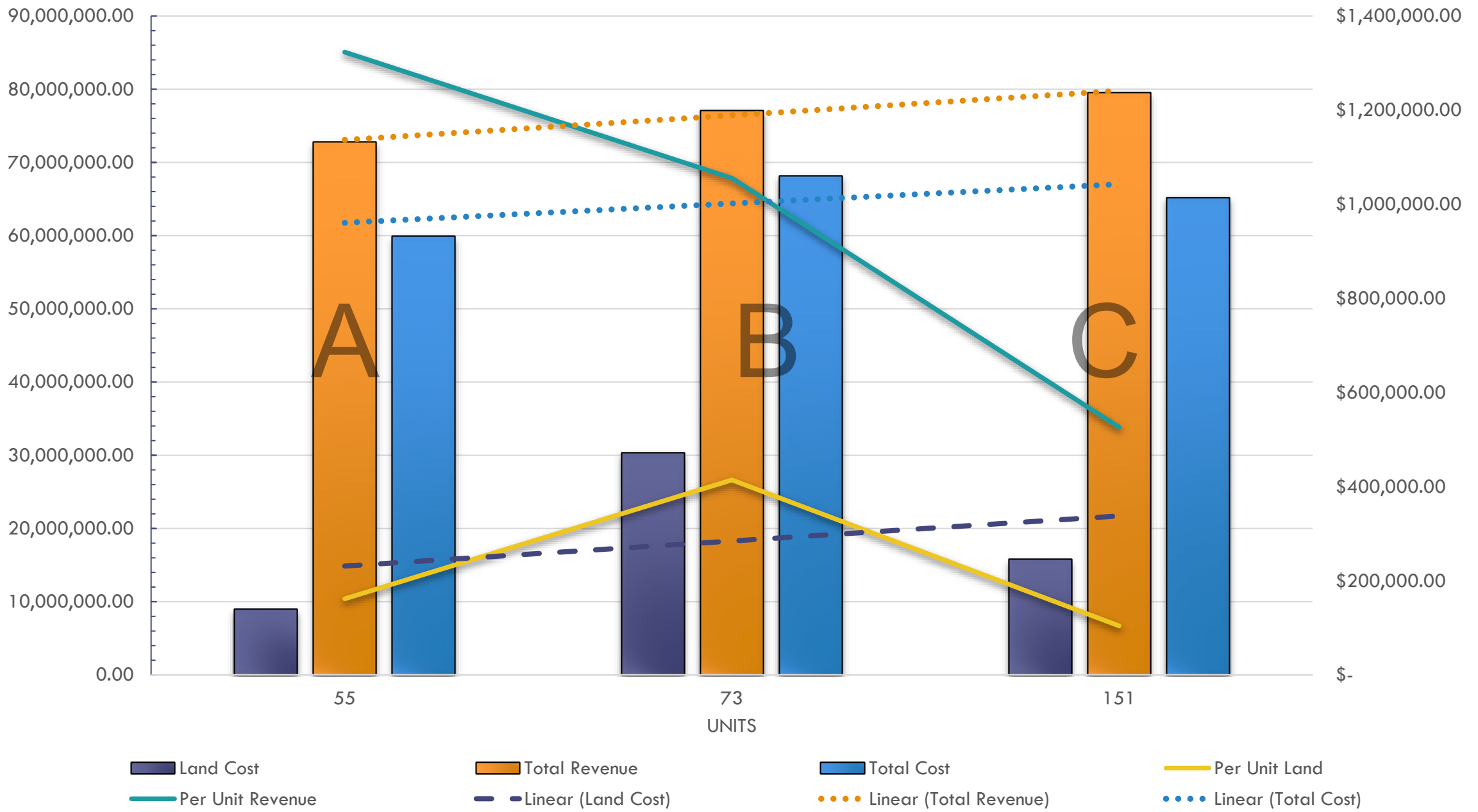


■ Land Cost ■ Land Dev ■ Impact Fees ■ Directs ■ Other Costs ■ Divisional Cost ■ Operating Margin



**HOUSING KPI %**

3 SITES | 3 COUNTIES | 3 DISTINCT DEVELOPMENTS



**Total Cost & Revenue by Project & Per Unit**  
3 SITES | 3 COUNTIES | 3 DISTINCT DEVELOPMENTS



**WHAT DO THESE TWO HAVE IN COMMON?**



# THEY BOTH HAVE A DENSITY OF 30 DUA (DWELLING UNITS PER ACRE)

175 x 165 building

3 stories

60 units

X 3 blds

180 units total

30 units/ acre



50 x 65 building

2 stories

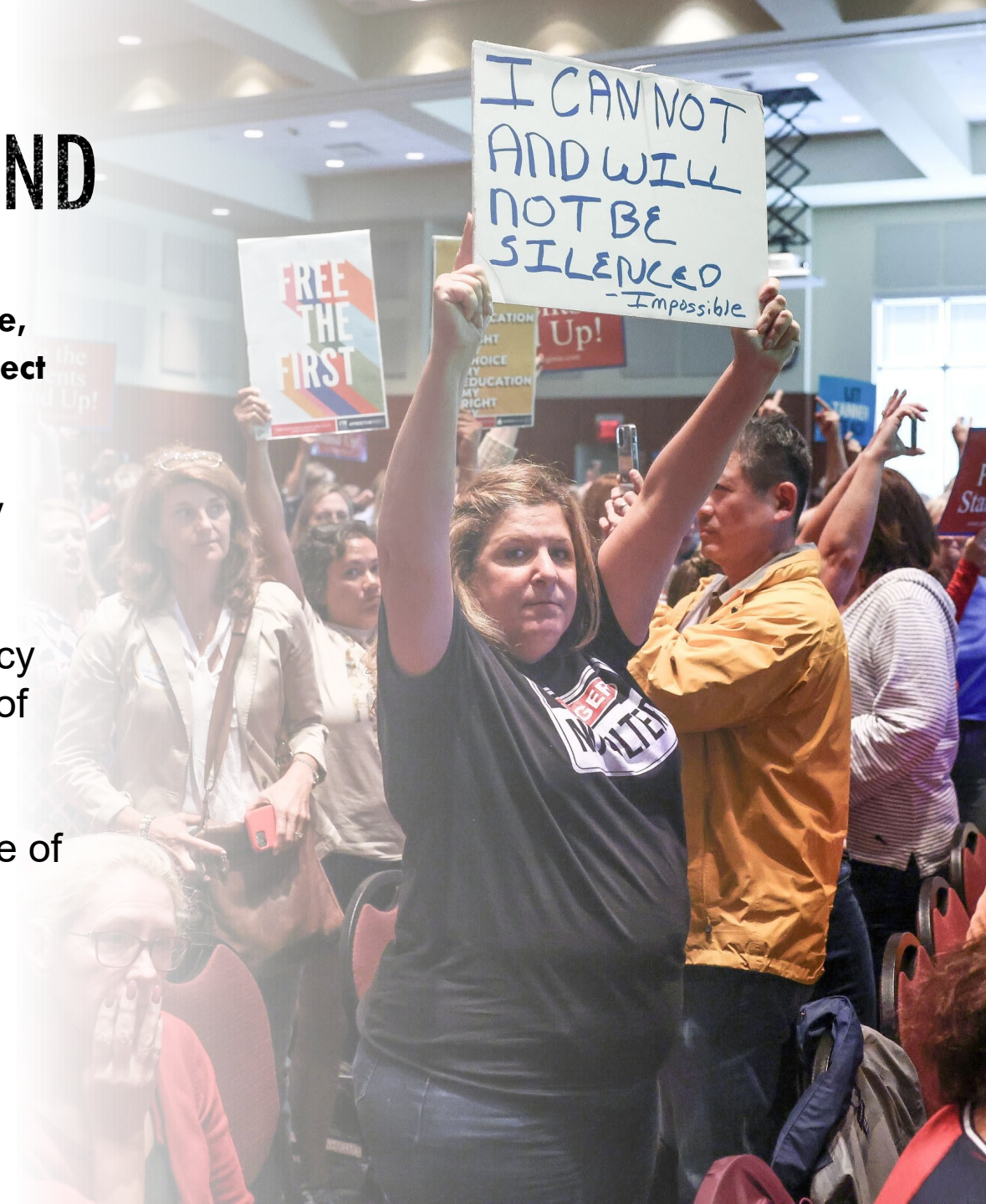
5 units

29 units/ acre

# A FEW THINGS TO KEEP IN MIND

**PLANS ARE POLICIES** and policies, in a democracy at any rate, equals politics. The question is not whether planning will reflect politics but whose politics will it reflect?

- Opposition to a new policy renders it bad; A new policy with no opposition is good, right? Wrong.
- Knowledge and information will make you a better policy maker. The League of California Cities has a plethora of information related to the topics discussed today.
- Change is hard because people overestimate the value of what they have—and underestimate the value of what they may gain by giving that up.



# CALIFORNIA ENVIRONMENTAL QUALITY ACT



**Intent of CEQA**

**Why does it take so long  
and cost so much?**

**Mitigation Measures**

**How to read an EIR**

**Showing your work**

**Tips to a speedy CEQA  
process...Really!**



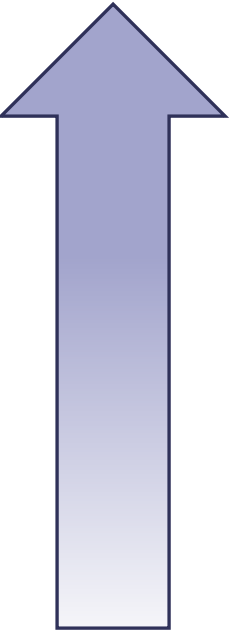
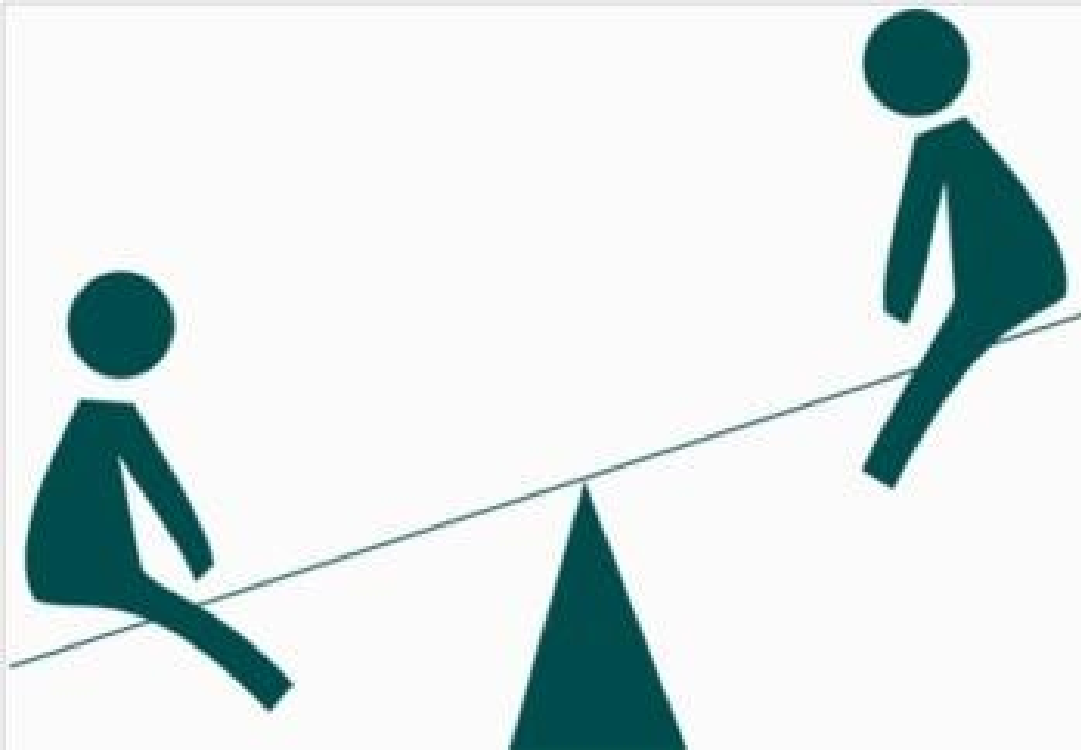
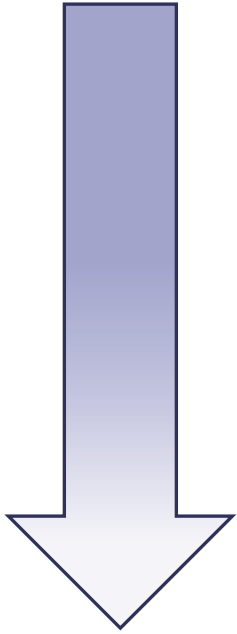
# INTENT OF THE CALIFORNIA ENVIRONMENTAL QUALITY ACT (CEQA)

- ❖ To provide objective information regarding the environmental consequences of a proposed project to the decision makers who will be reviewing and considering the project.
- ❖ To provide the public and applicable regulatory agencies the ability to participate in the public decision-making process and comment on the environmental effects of a proposed project (based on established thresholds).



# IMPORTANCE – FOR NOW ANYWAY

CEQA



Planning

# THE NEW AGE OF CEQA STREAMLINING

- Declaring of Certain Projects Ministerial
- Exemptions and Addendums
- Tiering from existing EIR
- Supplemental EIR



# PAPERWORK IS NOT THE PURPOSE

Digital Docs are Still Too Long!

- Reports on solutions to environmental impacts of the project
- Provides environmental alternatives
- No requirement to speculate (on some things)
- Not an advocacy document
- Not an exhaustive study
- Not Perfect
- Not a 'worst-case' analysis





# WHY DOES CEQA TAKE SO LONG?

- Incomplete project information
- Changing project information
- Statutory review periods
  - 30 – days IS/MND
  - 85 – days EIR
- Timing of Technical Studies
- Having to solve the problem



# LATE HITS

- A “late hit” = lengthy comment arriving just before a decision on a project.
  - Intentional delays to review comments
  - Delays decision by requesting additional studies after the CEQA document has been completed
- They happen but don’t let them derail the process.
  - Give your staff time to review
  - Don’t be afraid to postpone a decision
  - Don’t be afraid to make a decision



# WHAT TO READ FIRST...

- Final EIR & Errata
- Project Description
- Comment Letters & Responses
- **Findings**
- Staff Report

## What to Skim

- Introduction & Setting
- Methodology & Thresholds





## EIR MYTHS

- The EIR will stop the project.
- The EIR will tell me how to vote.
- The EIR will be more expensive than a mitigated negative declaration.
- The EIR will take longer and than a mitigated negative declaration.
- The EIR will be more thorough than a ND/MND.
- The EIR will be challenge-proof.



# FINAL THOUGHTS

- All microphones and cameras are on.
- The EIR is not the project.
- Yes, you have read the EIR.
- A project can be environmentally sound...and still a bad idea.
- A project can impact the environment...and still be a good idea.
- Someone who isn't your friend will see that email/text about the project.
- The answer to any planning question is always "it depends".

