City Managers Sales Tax Working Group Update



2022-2024 Working Group Leadership

Leyne Milstein

Assistant City Manager Sacramento Working Group Co-Chair

Clara Miramontes

City Manager Perris Working Group Co-Chair

John Gillison

City Manager Rancho Cucamonga Past President, City Managers Department

Working Group Membership

- 32 Regional Division Appointees
 - City Managers Department Appointees
 - 7 Ex-Officio Members



Purpose

To convene a diverse and representative group of California city officials dedicated to examining local government sales tax issues and providing recommendations that:

- Equitably benefit California cities,
- Further fiscal sustainability, and,
- Strengthen the viability of the sales tax.



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2023 Deliverables



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Sales Tax Sharing Agreements

Prospective and targeted limits to sales tax sharing agreements to reduce competition for situs-based sales tax revenue between cities.





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Changes to Sales Tax Sharing Agreements

All changes will be prospective in nature:

20-year cap on duration

50% cap on rebates to private businesses

Enhanced transparency and public review

Changes to county pool calculation







Prospective in nature

For all options outlined, the following applies:

- Any changes will not affect existing agreements.
- Existing agreements should not have the ability to be renewed in perpetuity – i.e., term extensions are prohibited.



Duration caps

Recommendation:

Institute a maximum duration of **20 years** for new sales tax sharing agreements.



Caps on percentages rebated to private businesses.

Recommendation:

Institute a rebate cap of an average of 50% of sales tax generated by the private business, across the lifetime of the agreement.



Enhanced transparency and public review

Recommendation:

Require the state to create and maintain a database and dashboard of all Economic Development Subsidy Reports on a website.



Changes to county pool calculation

Recommendation:

Modify county pool calculations of the local Bradley Burns 1% sales tax to deduct sales tax rebated to a private business from pro-rata shares.



		,			Recommended Modification											
	Direct allocations		Pro Rata Share	Pool Dollars			Direct allocations		Rebated Amount		Direct Allocation Excluding Rebated Amount		Pro-Rata Share of Direct Allocation Excluding Rebated Amount		Pool Dollars	
City A	\$	100,000	15.2%	\$	75,988	City A	\$	100,000	\$	-	\$	100,000	17.9%	\$	89,606	
City B	\$	40,000	6.1%	\$	30,395	City B	\$	40,000	\$	-	\$	40,000	7.2%	\$	35,842	
City C	\$	500,000	76.0%	\$	379,939	City C	\$	500,000	\$	100,000	\$	400,000	71.7%	\$	358,423	
City D	\$	12,000	1.8%	\$	9,119	City D	\$	12,000	\$	-	\$	12,000	2.2%	\$	10,753	
City E	\$	6,000	0.9%	\$	4,559	City E	\$	6,000	\$	-	\$	6,000	1.1%	\$	5,376	
Total Direct Allocations	١ ٧	658,000				Total Direct Allocations	١ ٧	658,000			\$	558,000				
Pool Amount	١ ٧	500,000				Pool Amount	\$	500,000								

Reconciliation of Cal Cities Policy and Guiding Principles



Equitable E-commerce Sales Tax Distribution

In January, the working group adopted a guiding definition of equitable e-commerce sales tax revenue distribution to contextualize equity within; 1) the evolving landscape of consumer preferences, 2) technological advances, and 3) the needs of cities.







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Policy Change

To better reflect the progress of the working group and the emphasis on equity, the Cal Cities Board of Directors approved updating Cal Cities policy publication to replace the sentence, below, with the working groups' equity statement:

Cal Cities Summary of Existing Policy and Guiding Principles

The existing situs-based sales tax under the Bradley Burns 1% baseline should be preserved and protected. Tax proceeds collected from internet sales should be allocated to the location where the product is received by the purchaser.



Equity Statement

The equitable allocation of remote revenues from e-commerce recognizes both sides of the transaction and their contribution to sales tax generation. Allocation of the Bradley Burns 1 percent local sales tax revenue from in-state online purchases should proportionately benefit those communities that provide the infrastructure and incentives that facilitate the transaction and delivery of those goods and those communities that are the destinations for the goods. The regional impacts to infrastructure, land use, environmental quality, and public health stemming from e-commerce as well as the financial dependence of communities on the resulting revenues must be recognized. Changes to consumer behavior, which consists of more online shopping, must also be considered as to the fiscal sustainability of all cities.

City officials should account for these factors in the evolving marketplace and continuously strive for prospective fair and equitable revenue sharing based on data, as available. City officials should also employ their best judgement to support policies that benefit the sustainability of all cities.

2024 Next Steps



Next Steps

- 1. 2024 recommendations.
 - Identify and analyze the effects any reform recommendations on in-state Bradley Burns sales and use tax sourcing rules.
 - And then , if appropriate and necessary:

2. Introduce legislation to carry out the working group's recommendations.



Questions & Comments btriffo@calcities.org



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